

## Message Text

CONFIDENTIAL

PAGE 01 STATE 249884  
ORIGIN NODS-00

INFO OCT-01 ISO-00 (ISO) R

DRAFTED BY: AF/GMOOSE  
APPROVED BY: RMMOOSE  
CLEARANCES: SS-O JTHYDEN  
AF:DPETTERSON

-----072926 020453Z /23

O 020235Z OCT 78 ZFF6  
FM SECSTATE WASHDC  
TO AMEMBASSY DAR ES SALAAM NIACT IMMEDIATE  
INFO AMEMBASSY LUSAKA IMMEDIATE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY MAPUTO IMMEDIATE  
AMEMBASSY LAGOS IMMEDIATE  
AMEMBASSY PRETORIA IMMEDIATE  
AMEMBASSY GABORONE IMMEDIATE  
WHITE HOUSE IMMEDIATE 0777

C O N F I D E N T I A L STATE 249884

NODIS  
FOR AMBASSADORS/CHARGES

E.O. 11652: XGDS-1

TAGS: PDEV, RH

SUBJECT: RHODESIA: LETTER TO PRESIDENT NYERERE

1. FOLLOWING IS THE TEXT OF A LETTER FROM PRESIDENT  
CARTER AND PM CALLAGHAN TO PRESIDENT NYERERE, WHICH  
IS TO BE DELIVERED JOINTLY BY YOU AND YOUR BRITISH  
COUNTERPART AT EARLIEST POSSIBLE MOMENT OCTOBER 2.  
DETAILED INSTRUCTIONS FOLLOW SEPTTEL.

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BEGIN TEXT: DEAR MR. PRESIDENT:

IT HAS BEEN SEVERAL WEEKS SINCE WE WROTE TO YOU ABOUT  
OUR CONCERN OVER THE SITUATION IN SOUTHERN AFRICA.  
SINCE THEN THERE HAVE BEEN A NUMBER OF NEW AND  
TROUBLING DEVELOPMENTS.

THE RECENT LEADERSHIP CRISIS IN SOUTH AFRICA HAS INTRODUCED NEW UNCERTAINTIES FOR OUR PROMISING EFFORTS TO RESOLVE THE NAMIBIA QUESTION. WE ARE NONETHELESS DETERMINED TO PERSIST IN OUR EFFORTS TO BRING ABOUT AN INTERNATIONALLY ACCEPTABLE SETTLEMENT IN NAMIBIA IN ACCORDANCE WITH THE PROPOSALS WORKED OUT BY THE WESTERN FIVE MEMBERS OF THE CONTACT GROUP.

WE ARE ALSO DEEPLY CONCERNED ABOUT THE COURSE THAT EVENTS ARE TAKING IN RHODESIA. NOTWITHSTANDING THE CLEAR EVIDENCE THAT THE INTERNAL SETTLEMENT IS NOT WORKING, THE SALISBURY PARTIES HAVE CONTINUED TO CLING TO THEIR PRESENT COURSE AND TO RESIST ATTEMPTS TO BRING THEM INTO NEGOTIATIONS. IF NOTHING IS DONE TO BREAK THE CURRENT IMPASSE, IT SOON MAY BE IMPOSSIBLE TO FIND COMMON GROUND FOR A JUST AND FAIR SETTLEMENT.

CY VANCE AND DAVID OWEN HAD EXTENSIVE DISCUSSIONS ABOUT THESE DISTURBING DEVELOPMENTS IN NEW YORK LAST WEEK. FOLLOWING THEIR TALKS WE HAVE AGREED ON THE NEED TO TAKE IMMEDIATE STEPS TO BREAK THE DEADLOCK. WE KNOW FROM THE KANO MEETING THAT PRESIDENT KAUNDA SHARES THIS SENSE OF URGENCY. DAVID AND CY HAVE GIVEN CONSIDERABLE THOUGHT TO THE QUESTION OF HOW WE MIGHT PERSUADE THE INTERNAL PARTIES TO ABANDON THEIR PRESENT COURSE AND REJOIN THE NEGOTIATIONS. THIS WILL NOT BE CONFIDENTIAL

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EASY. THEY HAVE INVESTED SO MUCH IN THEIR PRESENT ENTERPRISE THAT THEY NOW FIND IT DIFFICULT TO ADMIT THE FAILURE THAT IS SO CLEAR TO EVERYONE ELSE.

WE HAVE ALL ALONG THOUGHT THAT THE ONLY WAY TO GET AGREEMENT ON A SETTLEMENT WAS TO BRING THE PARTIES TOGETHER AT A MEETING AT WHICH THEY COULD, WITH OUR HELP, RESOLVE THEIR OUTSTANDING DIFFERENCES. IT HAD ALREADY BEEN AGREED THAT THE INVITATIONS TO SUCH A CONFERENCE MUST BE WITHOUT PRECONDITIONS IF THERE WAS TO BE ANY CHANCE OF GETTING ALL PARTIES TO AGREE TO ATTEND, BUT THAT OUR TWO GOVERNMENTS WOULD REMAIN FIRMLY COMMITTED TO OUR JOINT PROPOSALS FOR A SETTLEMENT. THAT REMAINS OUR VIEW.

ONE OF THE OBSTACLES TO CONVENING A CONFERENCE HAS BEEN THE FAILURE OF THE PARTIES TO AGREE ON A VENUE. ONE SIDE OR THE OTHER HAS OBJECTED TO ALL THE PLACES PREVIOUSLY PROPOSED. FOR THIS REASON, AND BECAUSE OF THE URGENCY WE ATTACH TO THE NEED FOR EARLY PROGRESS TOWARDS A SETTLEMENT, WE PROPOSE TO OFFER NEW YORK AS THE VENUE FOR AN ALL-PARTIES MEETING THAT WE ARE

PREPARED TO CONVENE IN THE VERY NEAR FUTURE. WE BELIEVE THAT NONE OF THE PARTIES SHOULD FIND THIS LOCATION UNACCEPTABLE. IT HAS THE ADVANTAGE OF BEING CLOSE TO THE UNITED NATIONS, WHERE IT WILL BE EASY FOR US TO KEEP YOU AND THE OTHER FRONT LINE PRESIDENTS INFORMED OF DEVELOPMENTS. MOREOVER, THE LOCATION HAS THE ADDED ADVANTAGE OF PERMITTING BOTH CY AND DAVID TO REMAIN FOR AS LONG AS MAY BE NECESSARY TO BRING THE PARTIES TO AGREEMENT.

NONE OF US CAN GUARANTEE SUCCESS. WE WRITE NOW TO CONVEY OUR DEEP CONCERN AND TO SEEK YOUR URGENT COUNSEL ON THIS PROPOSAL. LIKE YOU, WE WANTED TO ACHIEVE A GREATER MEASURE OF AGREEMENT BETWEEN THE CONFIDENTIAL

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PARTIES BEFORE CALLING A CONFERENCE. BUT IF WE DELAY ANY LONGER, WE BELIEVE THAT THE DIVERGENCES BETWEEN THE PARTIES WILL ONLY GROW, AS WILL THE LOSS OF LIFE, THE BITTERNESS AND THE RACIAL TENSION WHICH CAN DESTROY ZIMBABWE. WE HOPE THAT WE CAN COUNT ON YOUR SUPPORT.

SINCERELY.

JIMMY CARTER  
JIM CALLAGHAN  
CHRISTOPHER

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PAGE 01 STATE 249884  
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66011  
DRAFTED BY:AF:KCBRILL  
APPROVED BY:AF/W:CHARROP  
S/S-O:RCASTRODALE

-----082652 030535Z /12

O 030440Z OCT 78 ZFF4  
FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 249884

NODIS  
FOR ASST SEC MOOSE, INFO EYES ONLY FOR AMB YOUNG FROM UNA

FOLLOWING REPEAT STATE 249884 ACTION DAR ES SALAAM  
INFO LUSAKA LONDON MAPUTO LAGOS PRETORIA GABORONE WHITE  
HOUSE OCT 2.

QUOTE: C O N F I D E N T I A L STATE 249884

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FOR AMBASSADORS/CHARGES

E.O. 11652: XGDS-1

TAGS: PDEV, RH

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SINCERELY.

JIMMY CARTER  
JIM CALLAGHAN  
CHRISTOPHER UNQUOTE CHRISTOPHER

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, TEXTS, DIPLOMATIC COMMUNICATIONS, POLITICAL SITUATION, CAT-B  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 02 oct 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
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**Document Source:** CORE  
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**Drafter:** AF/GMOOSE  
**Enclosure:** n/a  
**Executive Order:** X1  
**Errors:** N/A  
**Expiration:**  
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**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Review Event:**  
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**Review Release Event:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** RHODESIA: LETTER TO PRESIDENT NYERERE  
**TAGS:** PDEV, PPDC, ZI, US, UK, SF, RH, (CARTER, JIMMY), (NYERERE, JULIUS K), (CALLAGHAN, JAMES)  
**To:** DAR ES SALAAM LUSAKA MULTIPLE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014